

ENDR Workshop 'Stakeholder Involvement: Monitoring Committees and the Partnership Principle'

A perspective from LEADER/CLLD Local Action Groups in rural areas in Portugal

Luís Chaves Brussels, 22 October 2019





ELARD – Member networks in 26 countries



International non-profit organization founded in 1999
Member networks in 26 countries representing **more than 2500 LAGs**

- To improve the quality of life in rural areas and to maintain their population through sustainable, integrated local development
- To spread the philosophy, principles and scope of the LEADER method grounded in the seven specific features

Rural LAGs in Portugal 2014-2020

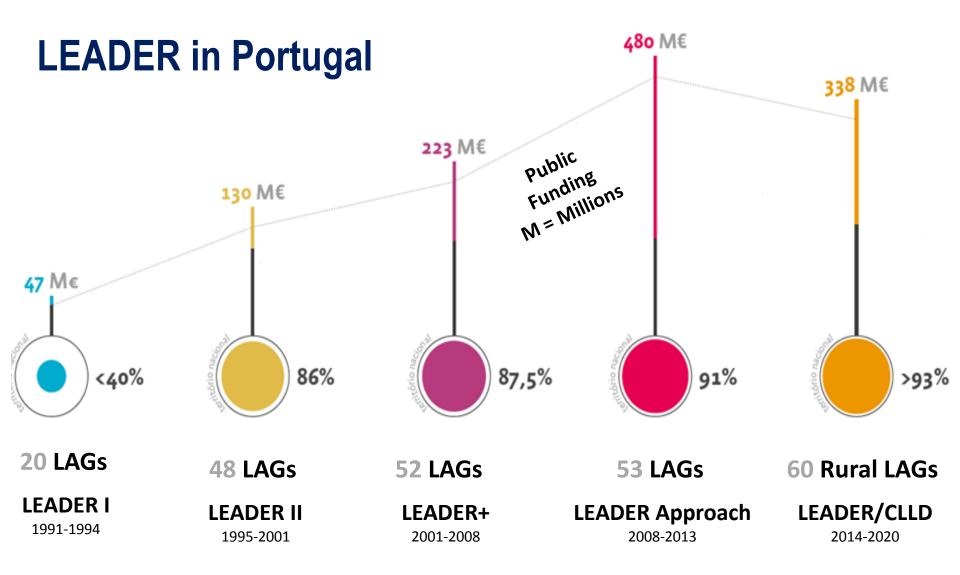
60 rural LAGs recognized in Portugal, implementing local development strategies, covering the entire national rural territory.

54 LAGs in the Mainland

- 4 in the Azores
- 2 in Madeira

All LAGs are associated in MINHA TERRA Network

29 - CASTELOS DO CÔA 9 - CORANE 18 - ADAE RURAL 2020 30 - COIMBRA MAIS FUTURO 2 - ADRAT 10 - DESTEQUE 19 - ADD 2020 31 - COVA DA BEIRA 2020 3 - ADRIL 11 - DOLMEN 20 - ADDLAP 32 - DLBC ALTO OESTE 4 - ADRIMAG 12 - DOURO HISTÓRICO 21 - ADERES ESTRELA SUL 33 - DLBC BAIXO OESTE 5 - ADRIMINHO 13 - DOURO SUPERIOR 22 - ADIBER/BEIRA SERRA 14-20 34 - DUECEIRA 6 - ADRITEM 14 - LITORAL RURAL 23 - ADICES 35 - PINHAIS DO ZÊZERE 7 - ATHACA 15 - PROBASTO 24 - ADIRN 36 - PINHAL MAIOR 8 - BEIRA DOURO 16 - SOL DO AVE 25 - ADRUSE 37 - PRÓ-RAIA 26 - AVEIRO NORTE 38 - TAGUS 27 - AVEIRO SUL 39 - TERRAS DE SICÓ 2020 28 - BIS 2020 Mapa dos 41 - ADREPES RURAL GAL rurais 42 - ADER-AL portugueses 43 - ADL 44 - AL SUD ESDIME 45 - ALENTEJO CENTRAL 2014-2020 46 - APRODER 47 - CHARNECA RIBATEJANA 48 - LEADERSOR 49 - MARGEM ESQUERDA DO GUADIANA 50 - PRÓ-RURAL TERRAS DENTRO 2020 53 - INTERIOR DO ALGARVE CENTRAL 54 - TERRAS DO BAIXO GUADIANA 0 20 km 51 ACORES 55 - ADELIAÇOR 56 - ARDE 57 - ASDEPR Fonte: DGT, CAOP 2016; PDR 2020; PRODERAM 2020; PRORURAL+ Baseado em mapa da Fed. Minha Terra



Community Initiative, with own governance bodies and one monitoring committee (MC)

Mainstreamed and multifunded LEADER/CLLD with complex governance and several MC

Rural CLLD framework in Portugal 2014-2020

EAFRD

European
Agricultural
Fund for Rural
Development

RDP Madeira (PRODERAM 2020)

RDP Azores (PRORURAL+)

RDP Mainland (PDR 2020)

ERDF

European Regional Development Fund

ESF

European Social Fund 5 Regional
Operational
Programmes

Norte 2020, Centro 2020, Lisboa 2020, Alentejo 2020 and CRESC Algarve 2020

Traditional EAFRD LEADER Approach

- Streamlined participation in the design of RDP
- All LAGs attend the Monitoring Committees and have access to MAs

Multifund (EAFRD+ERDF+ESF) CLLD

- Complex and demanding design of the partnership agreement and the RPD and OP → dialogue with 1 + 5 Management Authorities
- Only LAGs Network Minha Terra attends the 1 + 5 monitoring Committees
- Cooperation protocol between RDP
 MA and LAGs Network Minha Terra for monitoring of LEADER Measure

Examples from the experience (in Portugal)

The **role of PT NRN activities** (working and thematic groups; collection and sharing of relevant practices to empower stakeholders) facilitates stakeholders involvement

Protocol between the Mainland RDP Management Authority and the LAG Network → monthly meetings and sharing information on LEADER measure implementation

Consultation committee for the CAP > 2020 – mix committee with experts and representatives of stakeholders – where the government (Minister of Agriculture) informs on the evolution of EU CAP negotiations and listens to stakeholders (farmers organizations and others) opinions and expectations

Topics for reflection

Stakeholder involvement is at the heart of LEADER → RPD (and other programmes) design and governance model must allow and promote the expression of this involvement.

Formal vs effective stakeholder involvement

- ✓ Programmes design public or stakeholders consultation processes
- ✓ Implementation monitoring committees

Complexity of policy design → capacity building to Civil Society Organizations

Balance of top-down and bottom-up approaches in policy design

ELARD proposals/alerts for LEADER/CLLD >2020

- Reintegration of the **EAFRD** into the **Common Provision Regulation**;
- Risk that **non-agricultural rural development** will become a minor issue in the CAP;
- Request to ensure at **least the same budget for LEADER** (the mandatory 5% is substantially less funding);
- Strongly regrets that ERDF, ESF and EMFF do not foresee a minimum % for CLLD;
- "common basket" of dedicated funding for CLLD from the different Funds; a common framework, with a "lead fund" and one Management Authority;
- **Simplification** should materialise on all levels → wider use of SCOs;
- **pilot CLLD Support Unit** at EU level to support networking, TNC and capacity building;
- LEADER and LAGs are the right instrument to **reconnect citizens with EU** and to localize, implement, follow-up and review the **SDGs** of the UN 2030 Agenda;
- Allow a smooth transition in LEADER/CLLD between program periods.



Portuguese Presidency 2018 – 2019





Thank you for your attention

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