

Programming Innovation in Rural Development Programme 2014-2020 SLOVENIA

Tanja GORIŠEK Head of Department for the implementation of RDP Rural Development Division Ministry of Agriculture and Environment





Evropski kmetijski sklad za razvoj podeželja: Evropa investira v podeželje

Content of the presentation

- I. PROGRAMMING OF INNOVATION IN THE RDP 2014-2020
- **II. IMPLEMENTATION ARRANGEMENTS PRELIMINARY IDEAS**
- **III. OPEN QUESTIONS**

I. PART PROGRAMMING OF INNOVATION IN RDP 2014-2020

Central place of innovation and knowledge transfer in Slovenian RDP 2014-2020

Higher

productivity

and value

added

- Compared to RDP 2007-2013 innovation and knowledge transfer now set in the centre of national priorities for RDP 2014-2020.
- Key measures: Art. 14, 15 and 35.
- Possible linkages to investment measure under Art. 17.
- Direct linkage to Art. 14

 demonstration activities.

Market organisation, strengthening of agro-food and forestwood chains

Knowledge and innovation Green jobs and socially sustainable and balanced development of rural areas

Maintenance of natural resources and adaptation to climate change

Central place of innovation and knowledge transfer in Slovenian RDP 2014-2020 – WHY?

- Lagging behind the EU-27 average in agricultural productivity.
- Due to a small market farmers exposed to volatile prices and severe competition from internal and third markets. CAP payments becoming increasingly important within the factor income structure.
- Technology gap & knowledge gap increasing lack of specialized knowledge.
- Public advisory service preoccupied with administrative tasks related to efficient fund absorption.
- Lack of technological advice.
- Availability of applicative research results & knowledge limited. Researchers' incentives governed by career progression criteria. Increasing gap between the needs of agricultural practice and research.

Central place of innovation and knowledge transfer in Slovenian RDP 2014-2020 – WHY?

- Lack of coordination among all institutions /actors involved in the agricultural knowledge and innovation system resulting into less efficient flow of knowledge & innovation.
- Different actors (institutes, faculties, advisory service...) are governed by different incentives. They primarily want to legitimize their own existence...competing among each other for the same part of (public) funding...public funding is getting more and more scarce...future?
- Linear flow of knowledge and innovation from research to end users via advisors recognized as insufficient form of a diffusion of latest knowledge. Who actually creates knowledge? Traditional knowledge producers (faculties, institutes) coping with the knowledge demand?
- Most advanced farmers- acknowledged as more and more important in the knowledge and innovation transfer system.

Programming of innovation - COOPERATION

- Key measure related to innovation = <u>COOPERATION</u> (Art. 35 of Regulation 1305/2013/EU), in particular through support for the establishment and operation of operational groups of the EIP for agricultural productivity and sustainability.
- EIP operational groups are expected to focus primarily (not exclusively!) on:
 - pilot projects and
 - development of new products, practices, processes and technologies.
 = DEVELOPMENT
- BUT innovative projects may, however, come also from other forms of cooperation, not just EIP operational groups, and also other fields of cooperation: MARKET (local markets...), ENVIRONMENT (joint approaches to climate change, environmental issues...), SOCIAL issues (farming diversification).



Agricultural holdings / subjects who participated in Art. 35 could demonstrate new technologies, products via Art. 14 = demonstration projects.

Expectations of EIP and innovation in RDP 2014-2020

What do we expect from EIP?



- Closing the technological gap.
- Effective cooperation among institutions, organisations and agricultural practice.
- □ Transfer of knowledge and innovation into practice.
- Development of a network of demonstration farms.
- □ Increase in competence of the farmers and stronger information flow.

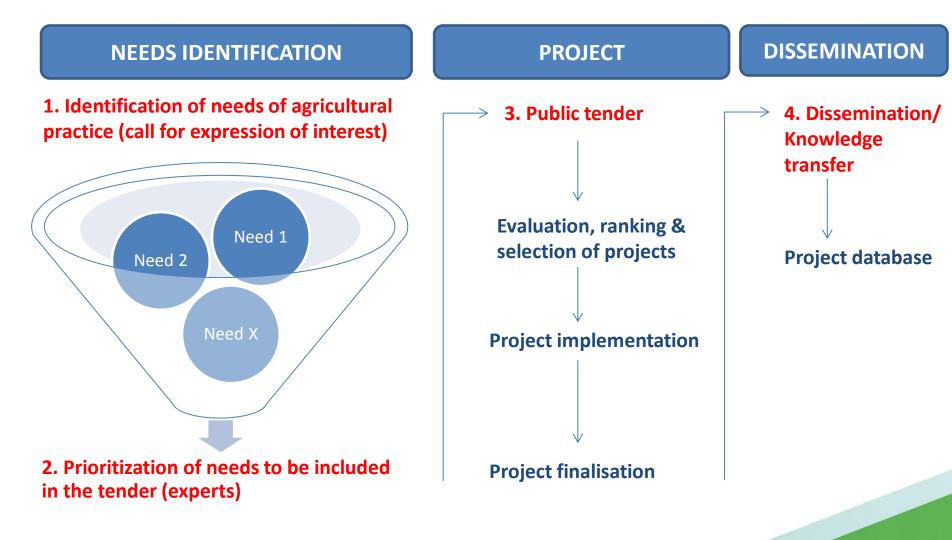
What we will try to avoid?



- "Rent-seeking"
- **G** "Dead-weight" projects which:
 - won't develop, test and introduce directly applicable knowledge,
 - won't include final users of this knowledge,
 - Won't have clearly defined relations among actors,
 - Won't be targeted in achieving clear results,
 - Won't disseminate knowledge...

II. PART IMPLEMENTATION ARRANGEMENTS – PRELIMINARY IDEAS

How to bring EIP in practice?



1. PHASE: Needs identification

ASSUMPTIONS:

- The ideas must come from the needs of agricultural practice.
- Research institutions advisors are losing touch with the needs of the practice.
- Research projects have under-use value for practice.

DILLEMAS:

- How to transfer information about the needs of agricultural practices by a bottom-up approach, i.e. how to ensure that end-users - farmers, agribusinesses are interested and have the ability to identify the topic of the project?
- When & how often do the needs identification and in what way?

D POSSIBLE APPROACHES ANALYSED

Rural Network

- Innovation brokerage
- Call for expression of interest (pre-proposals)
- Workshops

2. PHASE: Needs prioritization

ASSUMPTIONS:

- Budgetary resources are limited.
- Needs prioritization requires expertise which administration does not have.
- Needs prioritization has to be impartial conflict of interest has to be avoided.

DILLEMAS:

- Disinclination towards establishment of a new "quasi- political" structure.
- Possibility of a conflict of interest.
- Rigidity.

POSSIBLE APPROACHES ANALYSED

Establishment of an expert committee = committee of experts from different spheres: academics, researchers, advisors...

2. PHASE: Needs prioritization

Expert committee and its possible linkage to Managing Authority



3. PHASE: Public tender

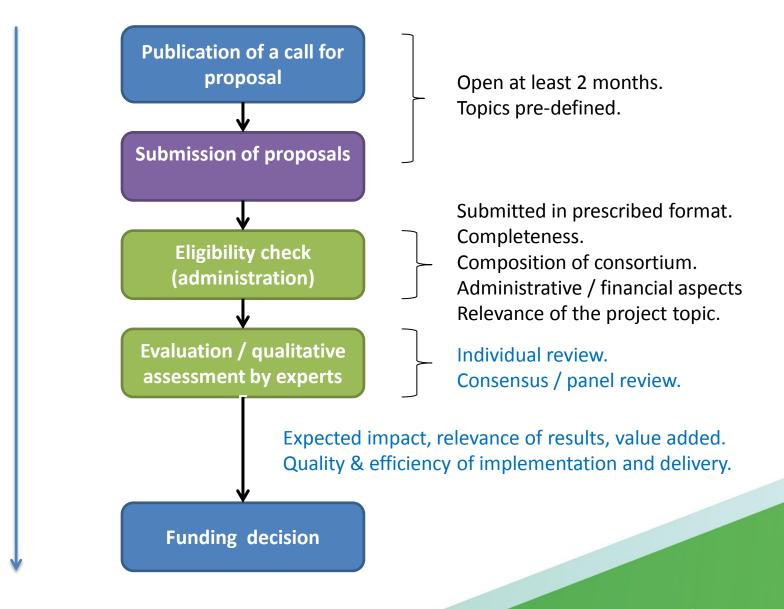
ASSUMPTIONS:

- Public tender focuses on topics selected.
- Evaluation of project proposals requires expertise which administration does not have.

DILLEMAS:

- Are the topics selected a "closed" list or could a public tender offer a possibility to apply a project not fitting the pre-selected topics?
- Use of qualitative evaluation?
- POSSIBLE APPROACH ANALYSED
 - Qualitative evaluation = inclusion of experts in the evaluation.
 - Similar approach as for research projects (see Horizon 2020).

3. PHASE: Public tender / call for proposal



4. PHASE: Dissemination of project results

ASSUMPTIONS:

- Each projects needs to include a demonstration phase and knowledge dissemination.
- MA needs to assure that results are not "lost" after the finalisation of the project.

DILLEMAS:

- Sustainability of projects?
- Dissemination of results?

D POSSIBLE APPROACHES ANALYSED

- Role of Rural Network database on the website, brochures, events.
- Linkages with measure "Knowledge transfer and information" (Article
 14) = demonstration projects.

TIMELINE

15. 11. 2013	 RDP 2014-2020 sent to EC for informal consultation
February 2014	 Several workshops on Art. 35
April 2014	 Call for expression of interest – identification of needs
May 2014	 Formal submission of RDP 2014- 2020
September/Oct. 2014	 Approval of RDP 2014-2020
November 2014	• First calls for proposals (also for EIP)

Throughout the year: animation, information activities...

III. PART OPEN QUESTIONS ENCOUNTERED

INSTEAD OF CONCLUSION - OPEN QUESTIONS



How should EIP groups be separated from other forms of cooperation?

- Who shall designate these groups as EIP groups?
- Are they to be appointed/approved by a competent authority?
- Can the status of an EIP group be revoked; if yes, in what cases?
- Cost of setting up individual forms of cooperation (including EIP OG): costs of setting-up usually incur before a project applies to calls for proposals.
 - Are these back-dated costs eligible "per se"?
 - Is it necessary to publish a prior call for proposals that would award rights for reimbursement of setting-up costs of partnerships which would later on eventually be granted support for their projects?
- State aid arrangement due to diversity of actors within the cooperation groups.
- Will the existing institutional set-up simply try to use the measure as a way of financing their "usual functions"?
- Will farmers really be interested in cooperation? Will they see the opportunities in it?

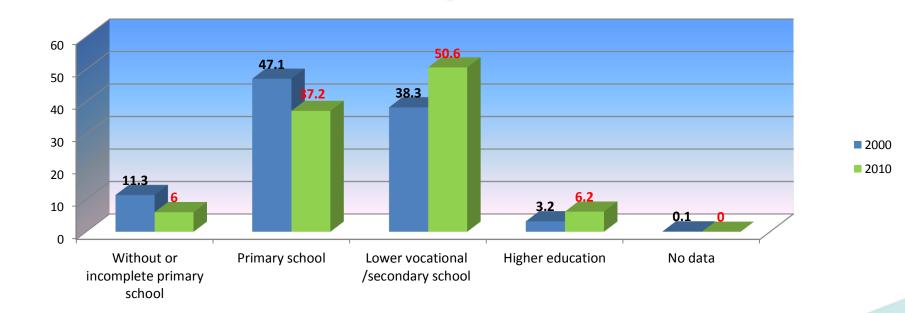
INSTEAD OF CONCLUSION - OPEN QUESTIONS

Who is our target group for innovation?

Setting the EIP in a broader socio-economic context

Unfavourable average age structure of farmers = 57 years.

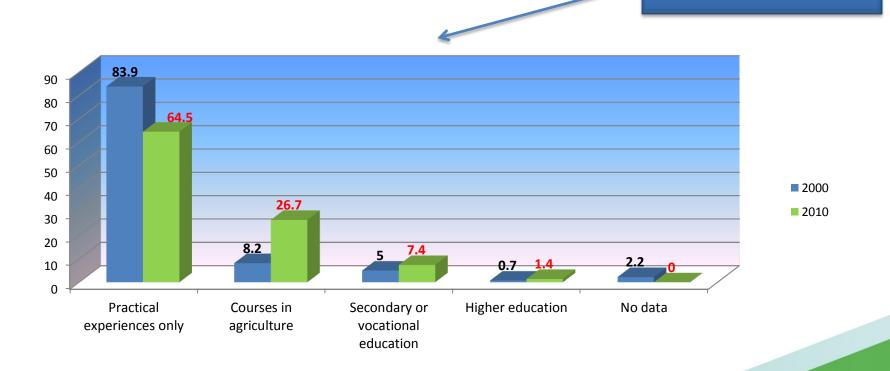
FORMAL /GENERAL EDUCATION



INSTEAD OF CONCLUSION - OPEN QUESTIONS Who is our target group for innovation?

Setting the EIP in a broader socio-economic context

• Unfavourable average age structure of farmers = 57 years.



FORMAL AGRICULTURAL EDUCATION

THANK YOU FOR THE ATTENTION!



E-MAIL: Tanja.Gorisek@gov.si Ministry of Agriculture and Environment, Slovenia